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Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

JUL 1' 1 1994

FEDERAL COMMUNICATIONS COMMISSION
OFFICE OF SECRETARY

In the Matter of	OFFICE OF SECRETARY
Implementation of Sections 3(n)) and 332 of the Communications)	GN Docket No. 93-252
Act) Regulatory Treatment of Mobile) Services)	DOCKET FILE COPY ORIGINAL

REPLY COMMENTS OF SPRINT CORPORATION

Sprint Corporation ("Sprint"), on behalf of the United and Central Telephone Companies, Sprint Communications Company L.P., and Sprint Cellular, respectfully replies to Comments filed in response to the May 20, 1994 FNPRM.1

In the FNPRM, the Commission sought comment on whether it should adopt a cap on the amount of CMRS spectrum that licensees may aggregate in a given geographic area. In its Comments, Sprint acknowledged that the Commission's concern over the need for a spectrum cap was well founded; however, Sprint opined that it was not clear that there should be one spectrum cap applicable to all CMRS. Rather, any spectrum cap adopted should apply only to services that are substantially similar to each other.

Accordingly, because Sprint believes that wide-area SMR services are substantially similar to cellular service, Sprint urged the

^{1.} In the Matter of Implementation of Section 3(n) and 332 of the Communications Act, Regulatory Treatment of Mobile Services, GN Docket No. 92-252, Further Notice of Proposed Rule Making, FCC 94-100, released May 20, 1994 ("FNPRM").



Commission to subject wide-area SMRs to the same PCS eligibility rules as cellular providers.²

Several commenters agree with Sprint that wide-area SMR and cellular service are substantially similar. For instance,

American Personal Communications states:

This docket . . . makes the valuable recognition that ESMR carriers will compete effectively with both cellular and PCS, as ESMR proponents have told the Commission and Wall Street for years.³

Also Airtouch, while opposing spectrum caps on principle, agrees with Sprint that ESMR services are substitutable for cellular and upcoming PCS services. Accordingly, ESMR providers should be subject to the same limitations on acquiring PCS spectrum as cellular providers are.⁴

However, several wide-area SMR proponents argue that wide-area SMR service is not "quite" or not "yet" substantially similar to cellular service. American Mobile claims that wide-area SMR and cellular service will be substantially similar in the future if, and only if, the Commission addresses some of the competitive disadvantages under which wide-area SMRS must

^{2.} As used herein, the terms wide-area SMR and Enhanced Specialized Mobile Radio (ESMR) refer to the same SMRs that the Commission calls wide-area SMR. Wide-area SMR providers are SMR licensees that develop wide-area multichannel interconnected systems.

^{3.} Comments of American Personal Communications at p. 2.

^{4.} Comments of Airtouch Communications ("Airtouch") at p. 7.

operate.⁵ Specifically, American Mobile cites wide-area SMRs' lack of geographically-specific authorization and lack of "clear" frequencies. Brown & Schwaninger state that wide-area SMR service will not be similar to cellular until the channel bandwidth authorized to any wide-area SMR licensee is comparable to that assigned to competing cellular operators.⁶

These "differences" between cellular and wide-area SMRs do not justify treating wide-area SMRs differently from cellular providers for purposes of a spectrum cap. These "differences" in large part represent differences in the technology and not differences in the services. The crux of regularity parity is identical regulatory treatment for substantially similar services -- those services that compete with each other and that consumers can substitute for each other. Wide-area SMRs and cellular meet this test.

Perhaps the most telling evidence of the substantial similarity of cellular and wide-area SMR services comes from the

^{5.} Comments of American Mobile Telecommunications Association, Inc. ("American Mobile") at pp. 14-15.

^{6.} Comments of Dennis C. Brown and Robert H. Schwaninger, Jr. d/b/a Brown and Schwaninger at pp. 2-3. <u>See also</u>, Comments of Pittencrieff Communications, Inc., which anticipates that its wide-area SMR operation will be substantially similar to cellular service, but not until the Commission fixes co-channel interference problems, adopts a defined geographic area for wide-area SMR systems, and allows channel "swapping."

Commission's Further Forbearance docket. 7 In its comments on this docket, Nextel, the "largest provider of ESMR service . . . in the country" states:

ESMR services, also known as wide-area SMR services, provide customers with mobile telephone, paging and dispatch services all in a single handset along with improved clarity and reception and a host of enhanced features.

Nextel's pioneering work in bringing ESMR service to the public provides the first real competitive choice in ten years to the duopoly cellular carriers 9

Obviously, wide-area SMRs are substantially similar to cellular service. As Nextel makes clear in the Further Forbearance docket, they are competing with cellular today -- not at some time in the future if, and only if, the Commission takes certain actions -- by offering customers a substitute service.

^{7.} In the Matter of Further Forbearance from Title I Regulation for Certain Types of Commercial Mobile Radio Service Providers, GN Docket No. 94-33, Notice of Proposed Rule Making, FCC 94-101, released May 4, 1994. ("Further Forbearance").

^{8.} Comments of Nextel Communications, Inc. ("Nextel") at p. 4.

^{9. &}lt;u>Id.</u> at pp. 4-5. Indeed, the ESMRs' ability to provide cellular-like service in combination with paging and dispatch arguably gives ESMRs a competitive advantage over cellular providers. Accordingly, Sprint shares BellSouth's concern, expressed in this docket, regarding the ability of ESMR licensees to hold cellular licenses, while cellular licensees are prohibited from acquiring ESMR license. <u>See</u>, Comments of BellSouth at p. 11, fn. 28.

Accordingly, any spectrum caps placed on cellular providers must also be applied to wide-area SMR licensees.

Respectfully submitted,

SPRINT CORPORATION

Jay C. Keithley Leon Kestenbaum

1850 M Street, N.W.

Suite 1100

Washington, DC 20036

(202) 857-1030

Kevin Gallagher 8725 Higgens Road Chicago, IL 60631 (312) 399-2348

Craig T. Smith P.O. Box 11315 Kansas City, MO 64112 (913) 624-3065

Its Attorneys

July 11, 1994

CERTIFICATE OF SERVICE

I, Melinda L. Mills, hereby certify that I have on this 11th day of July, 1994, sent via U.S. First Class Mail, postage prepaid, or Hand Delivery, a copy of the foregoing "Reply Comments of Sprint Corporation" in the Matter of Implementation of Sections 3(n) and 332 of the Communications Act, Regulatory Treatment of Mobile Services, GN Docket No. 93-252 filed this date with the Acting Secretary, Federal Communications Commission, to the persons on the attached service list.

Melinda L. Mills

Robert B. Kelly
Douglas L. Povich
KELLY, HUNTER, MOW & POVICH, PC
1133 Connecticut Avenue, NW
Washington, DC 20036
Counsel for Advanced Mobilecomm Technologies, Inc.
Digital Spread Spectrum Technologies, Inc.

Richard M. Tettelbaum
Gurman, Kurtis, Blask & Freedman, Chartered
1400 16th Street, NW, Suite 500
Washington, DC 20036
Counsel for Allcity Paging, Inc.

Alan R. Shark
American Mobile Telecommunications Assoc, Inc.
1835 K Street, NW, Suite 203
Washington, DC 20006

JoAnne G. Bloom Frank Michael Panek Ameritech 2000 W. Ameritech Center Drive Hoffman Estates, IL 60195

Bruce D. Jacobs
Glenn S. Richards
Fisher, Wayland, Cooper and Leader
2001 Pennsylvania Avenue, NW, Suite 400
Washington, DC 20006-1851
Counsel for AMSC Subsidiary Corp.

John L. Bartlett
Robert J. Butler
Ilene T. Weinreich
WILEY, REIN & FIELDING
1776 K Street, NW
Washington, DC 20006
Counsel for Aeronautical Radio, Inc.

Wayne V. Black
Tamara Y. David
Keller and Heckman
1001 G Street, NW, Suite 500 West
Washington, DC 20001
Counsel for the American Petroleum Institute

Elizabeth R. Sachs
Lukas, McGowan, Nace & Gutierrez
1819 H Street, NW, Suite 700
Washington, DC 20006
Counsel for American Mobile Telecommunications Assoc, Inc.

Lon C. Levin AMSC Subsidiary Corporation 10802 Park Ridge Boulevard Reston, VA 22091

Carl W. Northrop Bryan Cave 700 13th Street, NW Suite 700 Washington, DC 20005-3960 Thomas J. Keller Michael S. Wroblewski Verner, Liipfert, Bernhard, McPherson and Hand 901 15th Street, NW, Suite 700 Washington, DC 20005

John T. Scott, III Crowell and Moring 1001 Pennsylvania Ave., NW Washington, DC 20004 Counsel for Bell Atlantic

William L. Roughton, Jr.
Bell Atlantic Personal Communications, Inc.
1310 N. Courthouse Road
Arlington, VA 22201

William B. Barfield Jim Llewellyn BellSouth Corp. 1155 Peachtree Street, NE Atlanta, GA 30367-6000

Michael F. Altschul Cellular Telecommunications Industry Assoc. Two Lafayette Centre, Third Floor 1133 21st Street, NW Washington, DC 20036 John D. Lane
Robert M. Gurss
Wilkes, Artis, Hedrick and Lane
1666 K Street, NW
Washington, DC 20006
Counsel for Assoc. of Public Safety Communications
Officials-International, Inc.

John M. Goodman Bell Atlantic 1710 H Street, NW Washington, DC 20006

S. Mark Tuller
Bell Atlantic Mobile Systems, Inc.
180 Washington Valley Road
Bedminster, NJ 07921

Charles P. Featherstun David G. Richards BellSouth Corp. 1133 21st Street, NW Washington, DC 20036

Philip L. Verveer
Sue Blumenfeld
Jennifer A. Donaldson
Willkie Farr and Gallagher
Three Lafayette Centre
1155 21st Street, NW
Washington, DC 20036
Counsel for Cellular Telecommunications Industry Assoc.

Frederick M. Joyce
Jill M. Lyon
Joyce and Jacobs
2300 M Street, NW, Suite 130
Washington, DC 20037
Counsel for Celpage, Inc., Network USA, Denton Enterprises,
Copeland Communications and Electronics, Inc., Nationwide
Paging

Michael R. Carper CenCall Communications Corp. 3200 Cherry Creek Drive South Denver, CO 80110

Randall B. Lowe
Mary E. Brennan
Jones, Day, Reavis and Pogue
1450 G. Street, NW
Washington, DC 20005
Counsel for CelCall Communications Corp.

W. Bruce Hanks Century Cellunet, Inc. 100 Century Park Avenue Monroe, LA 71203

Leonard J. Kennedy
Laura H. Phillips
Jonathan M. Levy
Dow, Lohnes & Albertson
1255 23rd Street, NW, Suite 500
Washington, DC 20037

Werner K. Hartenberger Laura H. Phillips Dow, Lohnes & Albertson 1255 23rd Street, NW, Suite 500 Washington, DC 20037

Russell H. Fox Gardner, Carton & Douglas 1301 K Street, NW Suite 900, East Tower Washington, DC 20005 Counsel for EF Johnson Co. Kathy L. Shobert General Communications, Inc. 888 16th Street, NW, Suite 600 Washington, DC 20006

Michael Hirsch Geotek Industries, Inc. 1200 19th Street, NW, Suite 607 Washington, DC 20036 David A. Reams Grand Broadcasting Corp. P.O. Box 502 Perrysburg, OH 43552 Gail L. Polivy GTE Service Corp. 1850 M Street, NW Suite 1200 Washington, DC 20036

Richard M. Tettelbaum
Gurman, Kurtis, Blask, & Freedman
1400 16th Street, NW, Suite 500
Washington, DC 20036
Counsel for Illinois Valley Cellular RSA 2 Partnerships

Bradford D. Carey
Marjorie R. Esman
Hardy & Carey, LLP
111 Veterans Boulevard
Suite 255
Metairie, LA 70005

Ashton R. Hardy

Frederick J. Day 1110 N. Glebe Road, Suite 500 Arlington, VA 22201-5720 Counsel for Industrial Telecommunications Assoc., Inc.

Rodney L. Joyce Ginsburg, Feldman and Bress 1250 Connecticut Avenue, NW Washington, DC 20036 Counsel for In-Flight Phone Corp. William R. Gordon In-Flight Phone Corp. 1146 19th Street, NW, Suite 200 Washington, DC 20036

David L Nace Lukas, McGowan, Nace & Gutierrez, Chtd. 1819 H Street, NW, 7th Floor Washington, DC 20006 Counsel for Liberty Cellular, Inc. Shirley S. Fujimoto
Brian Turner Ashby
Keller and Heckman
1001 G Street, NW
Suite 500 West
Washington, DC 20001
Counsel for Lower Colorado River Authority

R. Gerard Salemme
Cathleen A. Massey
McCaw Cellular Communications, Inc.
1150 Connecticut Avenue, NW, 4th Floor
Washington, DC 20036

Howard J. Symons
Gregory A. Lewis
Kecia Boney
Mintz, Levin, Cohn, Ferris, Glovsky and Popeo
701 Pennsylvania Ave., NW, Suite 900
Washington, DC 20004
Counsel for McCaw Cellular

Larry Blosser
Donald J. Elardo
MCI Telecommunications Corp.
1801 Pennsylvania Avenue NW
Washington, DC 20006

Thomas Gutierrez
Lukas, McGowan, Nace & Gutierrez
1819 H Street, NW, Suite 700
Washington, DC 20006
Counsel for Mobile Telecommunication Technologies Corp.

Russell H. Fox Susan HR Jones Gardner, Carton & Douglas 1301 K Street, NW Suite 900, East Tower Washington, DC 20005

Joel H. Levy
Cohn and Marks
1333 New Hampshire Avenue, NW
Suite 600
Washington, DC 20036
Counsel for National Cellular Resellers Assoc.

Thomas J. Casey
Simone Wu
Timothy R. Robinson
Skadden, Arps, Slate, Meagher & Flom
1440 New York Avenue, NW
Washington, DC 20005
Counsel for New Par

Henry M. Rivera
Larry S. Solomon
Jay S. Newman
Ginnsburg, Feldman & Bress
1250 Connecticut Avenue, NW
Washington, DC 20036
Counsel for Metricom, Inc.

Michael D. Kennedy Mary Brooner Motorola, Inc. 1350 I Street, NW Washington, DC 20005

David E. Weisman
Alan S. Tilles
Meyer, Faller, Weisman and Rosenberg, PC
4400 Jennifer Street, NW, Suite 380
Washington, DC 20015
Counsel for National Assoc. of Business and Educational
Radio

David Cosson
L. Marie Guillory
National Telephone Cooperative Assoc.
2626 Pennsylvania Ave., NW
Washington, DC 20037

William J. Cowan New York State Department of Public Service Three Empire State Plaza Albany, NY 12223 G. A. Gorman North Pittsburgh Telephone Co. 4008 Gibsonia Road Gibsonia, PA 15044-9311

Brian D. Kidney
Pamela J. Riley
Kathleen Abernathy
Pactel Corporation
2999 Oak Road, MS 1050
Walnut Creek, CA 94569

Mark A. Stachiw Pactel Paging Suite 800 12221 Merit Drive Dallas, TX 75251

Nextel Communications, Inc. Robert S. Foosaner, Esq. Lawrence R. Krevor, Esq. 601 13th St., NW Suite 1110 South Washington, DC 20005

James P. Tuthill
Betsy S. Granger
140 New Montgomery St., Rm 1525
San Francisco, California 94105
Counsel for Pacific and Nevada Bell

Mary McDermott United States Telephone Assoc. 1401 H Street, NW, Suite 600 Washington, DC 20005-2136

Anne P. Jones
David A. Gross
Kenneth G. Starling
Sutherland, Asbill & Brennan
1275 Pennsylvania Avenue, N.W.
Washington, DC 20004
Counsel for Pactel

Carl W. Northrop Bryan Cave Suite 700 700 13th St., NW Washington, DC 20005

NYNEX Corporation Edward R. Wholl Jacqueline E. Holmes Nethersole Katherine S. Abrams 120 Bloomingdale road White Plains, NY 10605 Counsel for NYNEX

James L. Wurtz 1275 Pennsylvania Ave., NW Washington, DC 20004 Counsel for Pacific and Nevada Bell David L. Nace
Lukas, McGowan, Nace & Gutierrez, Chtd.
1819 H Street, NW, Seventh Floor
Washington, DC 20006
Counsel for Pacific Telecom Cellular, Inc.

Judith St. Ledger-Roty
Marla Spindel
Reed Smith Shaw & McClay
1200 18th Street, NW
Washington, DC 20036
Counsel for Paging Network, Inc.

Personal Radio Steering Group Inc. Corwin D. Moore, Jr. P.O. Box 2851 Ann Arbor, Michigan 48106

Louis Gurman
Richard M. Tettelbaum Coleen M. Egan
Gurman, Kurtic, Blask & Freedman
1400 16th St, NW., 500
Washington, DC 20036
Counsel for PN Cellular, Inc. and its Affiliates

Public Service Commission of the Discrict of Columbia Daryl L. Avery Peter G. Wolfe 450 Fifth Street, NW Washington, DC 20001 Phillip L. Spector Susan E. Ryan Paul, Weiss, Rifkind, Wharton & Garrison 1615 L Street, NW Suite 1300 Washington, DC 20036 Counsel for Pagemart, Inc.

Peter Arth, Jr
Edward w. O'Neill
Ellen S. Levine
505 Van Ness Avenue
San Francisco, CA 94102
Counsel for the People of the State
of CA and the Public Utilities
Commission of the State of CA

David L. Nace
Marci E. Greenstein
Lukas, McGowan, Nace & gutierrez, Chtd.
1819 H Street, NW Seventh Floor
Washington, DC 20006
Counsel for Pioneer Telephone Cooperative, Inc.

Albert H. Kramer Robert F. Aldrich David B. Jeppsen Keck, Mahin & Cate 1201 New York Avenue, NW Washington, DC 2005-3919 Counsel for PTC Cellular

Henry Goldberg
Joanthan L. Wienter
Daniel S. Goldberg
Goldberg, Godles, Wiener & Wright
1229 Neneteenth Street, NW
Washington, DC 20036
Counsel for RAM Mobile Data USA
Limited Partnership

Judith St. Ledger-Roty
J. Laurent Scharff
Matthew J. Harthun
Reed Smith Shaw & McClay
1200 18th Street, NW
Washington, DC 20036

William J. Franklin 1919 Pennsylvania Avenue, NW Suite 300 Washington, DC 20006-3404 Counsel for Roamer One, Inc.

Rockwell International Corporation Linda C. Sadler 1745 Jefferson Dqvis Highway Arlingtion, VA 22202

Southwestern Bell Corporation James D. Ellis William J. Free Paula J. Fulks 175 E. Houstion, Rm. 1218 San Antonio, Tx 78205

Telephone and Data Systems, Inc. George Y. Wheeler Koten & Naftalin 1150 Connecticut Avenue, NW Suite 1000 Washington, DC 20036 C. Douglas Jarrett
Michael R. Bennet
Keller and Heckman
1001 G Street, NW
Suite 500 West
Washington, DC 20001
Counsel for RIG Telephones, Inc.

Michael J. Shortley, III Rochester Telephone Corporation 180 South Clinton Avenue Rochester, New York 14646

Rural Cellular Association David L. Jones 2120 L Street NW, Suite 810 Washington, DC 20037

Southwestern Bell Mobile Systems, Inc. Wayne Watts
Linda M. Hood
17330 Prestion Rd, Suite 100A
Dallas, Tx 75252

The Telmarc Group, Inc., and Telmarc Telecommunications, Inc. Terrence P. McGarty 24 Woodbine Rd Florham Park, NJ 07932 Telocator Thomas A. Stroup Mark Golden 1019 19th Street, Nw Suite 1100 Washington, DC 20036

Jeffrey S. Bork US West 1020 19th St., NW Suite 700 Washington, Dc 20036

Raymond G. Bender, Jr.
Michael D. Basile
Stemen F. Morris
Sow, Lohnes & Albertson
1255 Twenty-third St., NW Suite 500
Washington, DC 20037
Counsel for Vanguard Cellular Systems, Inc.

Martin W. Bercomici
Keller and Heckman
1001 G St., NW Suite 500 West
Washington, DC 20001
Counsel for Waterway Communications System, Inc.

Greg Vogt, Chief*
Tariff Division
Federal Communications Commission
1919 M Street, NW, Room 518
Washington, DC 20554

Norman P. Leventhal Raul R. Rodriguez Stephen D. Baruch Leventhal, Senter & Lerman 2000 K St., NW Suite 600 Washington, DC 20006-1809 Counsel for TRW Inc.

Jeffrey L. Sheldon
Sean A. Stokes
Utilities Telecommunications Council
1140 Connecticut Ave., NW Suite 1140
Washington, DC 20036

Stuart F. Feldstein
Robert J. Keller
Steven N. Teplitz
Fleischman and Walsh
1400 Sixteenth St., NW
Washington, DC 20036
Counsel for Time Warner Telecommunications

Richard Metzger, Acting Chief*
Common Carrier Bureau
Federal Communications Commission
1919 M Street, NW, Room 500
Washington, DC 20554

ITS* 1919 M Street, NW, Room 246 Washington, DC 20554 Joel Ader*
Bellcore
2101 L Street, NW, 6th Floor
Washington, DC 20037

* Indicates Hand Delivery

Brown & Schwaninger 1835 K Street, NW Washington, DC 20036